



## Policy and Advocacy Committee Minutes

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This Policy and Advocacy Committee Meeting was webcasted. A record of the webcast is available at <https://youtu.be/TZcF6CCLu28>.

**DATE** February 8, 2019

**LOCATION** Department of Consumer Affairs  
Lou Galiano Hearing Room  
1625 North Market Blvd., #S-102  
Sacramento, CA 95834

**TIME** 9:00 a.m.

### ATTENDEES

**Members Present:** Christina Wong, Chair, LCSW Member  
Betty Connolly, LEP Member  
Jonathan Maddox, LMFT Member  
Dr. Christine Wietlisbach, Public Member

**Members Absent:** *All members present*

**Staff Present:** Kim Madsen, Executive Officer  
Steve Sodergren, Assistant Executive Officer  
Sabina Knight, Legal Counsel  
Rosanne Helms, Legislative Analyst  
Christy Berger, Regulatory Analyst  
Christina Kitamura, Administrative Analyst

**Other Attendees:** *See voluntary sign-in sheet (available upon request)*

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### I. Call to Order, Establishment of Quorum, and Introductions

Christina Wong, Chair of the Policy and Advocacy Committee (Committee), called the meeting to order at 9:02 a.m. Christina Kitamura called roll, and a quorum was established.

1 **II. Approval of Committee Meeting Minutes**

2 **a. August 24, 2018**

3  
4 **MOTION:** To approve the August 24, 2018 minutes. Wietlisbach moved;  
5 Wong seconded. Vote: 4 yea, 0 nay. Motion carried.  
6

7 Roll call vote:

Member	Yea	Nay	Abstain	Absent	Recusal
Betty Connolly	x				
Jonathan Maddox	x				
Dr. Christine Wietlisbach	x				
Christina Wong	x				

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10 **b. October 19, 2018**

11  
12 **MOTION:** To approve the October 19, 2018 minutes. Wong moved;  
13 Maddox seconded. Vote: 3 yea, 0 nay, 1 abstention. Motion carried.  
14

15 Roll call vote:

Member	Yea	Nay	Abstain	Absent	Recusal
Betty Connolly	x				
Jonathan Maddox	x				
Dr. Christine Wietlisbach			x		
Christina Wong	x				

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18 **III. Discussion and Possible Recommendation Regarding for Proposed**  
19 **Revisions to *Professional Therapy Never Includes Sex Informational***  
20 **Brochure**

21  
22 AB 2968 was sponsored by the Board of Psychology and signed into law in  
23 2018. AB 2968 does the following:

- 24 • Requires the Board of Psychology, Board of Behavioral Sciences, Medical  
25 Board and Osteopathic Medical Board to update the content of the  
26 “Professional Therapy Never Includes Sex” brochure.
- 27 • Included Licensed Educational Psychologists (LEP) in the list of  
28 professionals who must provide the brochure to clients who have indicated  
29 sexual behavior or contract with a previous therapist.
- 30 • Includes “sexual behavior” and defines it as inappropriate contact or  
31 communication of a sexual nature.  
32

33 The Board of Psychology drafted language for the brochure. The draft was  
34 provided to the Board for review and feedback.

1 Board members and stakeholders provided feedback and wordsmithing  
2 recommendations. Board staff will present the recommendations to the Board  
3 of Psychology.  
4

5  
6 **IV. Discussion and Possible Recommendation to Amend Business and**  
7 **Professions Code Sections 4980.36 and 4980.37 Adding Clinical Mental**  
8 **Health Counseling Degree Title**  
9

10 The Board has been asked to consider adding a new degree title to those  
11 accepted for licensure as a marriage and family therapist (LMFT). At its August  
12 2018 meeting, the Board approved the addition of a new title, "Clinical Mental  
13 Health Counseling with a concentration in Marriage, Family, and Child  
14 Counseling" to increase portability of licensure to other states. However, upon  
15 further review, staff has determined that additional fine-tuning of the proposed  
16 title is needed.  
17

18 Staff proposed language that permits a degree in either counseling or clinical  
19 mental health counseling, with an emphasis in either marriage, family, and child  
20 counseling or marriage and family therapy.  
21

22 **MOTION:** To direct staff to make any discussed changes and any non-  
23 substantive changes and recommend to the Board for consideration as  
24 legislative proposal. Wietlisbach moved; Wong seconded. The motion carried;  
25 4 yea, 0 nay.  
26

27 Roll call vote:

Member	Yea	Nay	Abstain	Absent	Recusal
Betty Connolly	x				
Jonathan Maddox	x				
Dr. Christine Wietlisbach	x				
Christina Wong	x				

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30 **V. Discussion and Possible Recommendations Regarding Practice Setting**  
31 **Definitions and Subsequent Registration Numbers (Licensed Marriage**  
32 **and Family Therapist**  
33

34 Christy Berger provided background on the Exempt Setting Committee's work.  
35 The Exempt Setting Committee explored different types of settings offering  
36 mental health services. It concluded that these settings need better definitions  
37 in law for the following reasons:

- 38 • To clarify acceptable practice settings for those in various stages of the  
39 licensing process; and

- 1 • To provide clarity in applying laws that reference or place limits on setting  
2 types that are not defined.  
3

4 Language pertaining to LMFT statute was proposed.  
5

6 Ms. Berger outlined the Exempt Setting Committee’s findings on types of  
7 settings:

- 8 • Exempt settings  
9 • For-profit business entities  
10

11 Staff proposed an approach to address the numerous setting variations. Ms.  
12 Berger outlined the new proposal.  
13

14 Discussion Topic

15 *Is it appropriate for trainees to provide services in any setting, given that they*  
16 *will be under the oversight of their school as well as subject to a written*  
17 *agreement between the school and the site? What about applicants following*  
18 *the 90-day rule?*  
19

20 Mr. Maddox: It’s important to consider limiting the placements or settings  
21 where trainees can provide services because:

- 22 1. They’re inexperienced and need consistent oversight;  
23 2. They need didactic training weekly;  
24 3. The benefit of multidisciplinary exposure that would support their clinical  
25 growth.  
26

27 Committee members expressed a concern regarding quality of experience.  
28

29 Ms. Berger: Suggested to avoid defining settings, and instead, define  
30 “characteristics” of practice settings as a guide for trainees.  
31

32 Kenneth Edwards, California Association for Licensed Professional Clinical  
33 Counselors (CALPCC): Agreed with Ms. Berger’s comment about expanding  
34 what should happen in those settings, rather than outlining exactly how many  
35 people should be in the practice. However, he expressed hesitation to having a  
36 one-person practice.  
37

38 Angela Blanchard, California Association of Marriage and Family Therapy  
39 (CAMFT): CAMFT is concerned about how to define private practice, what is  
40 best for the consumer and what is best for the trainee. CAMFT will work with  
41 the Board on this issue.  
42

43 Janlee Wong, National Association of Social Workers California Chapter  
44 (NASW-CA): It’s important to have an idea that whatever actions are taken,  
45 could have unintended consequences. One of the unintended consequences is

1 that the Board is starting to influence or dictate education policy. If the goal is  
2 to strengthen the degree, one way to do that is to require national accreditation  
3 for MFT degrees.

4  
5 Ms. Connolly: The Board already dictates the setting in which a trainee can  
6 practice because the Board dictates whether it's going to accept those hours or  
7 not. The Board is not exceeding what it's already doing. We're only clarifying  
8 for trainees where they can get their hours that will be accepted.

9  
10 Ms. Helms: The Exempt Setting Committee received feedback from schools  
11 that they want more clarity.

12  
13 Discussion Topic

14 *Are there any potential adverse effects of allowing 3<sup>rd</sup> party supervision in all*  
15 *settings?*

16  
17 Mr. Maddox: There should be a clinical supervisor onsite to help mitigate  
18 "inexperience" of an associate or trainee.

19  
20 Ms. Berger: The law states that a supervisor must be employed full-time and  
21 practicing at the private practice site where associates are working.

22  
23 Ms. Wong: Concerned that the term "all settings" in the proposed language  
24 would be interpreted as "any setting."

25  
26 Ms. Madsen: Tabled this topic for further in-depth discussion.

27  
28 Mr. Wong, NASW-CA: In the example of a one-person private practice that  
29 hires a third-party supervisor, and potential legal liability, does the consumer  
30 sue the private practice, the practitioner or the third-party supervisor?  
31 Suggested that this question be addressed in future discussion of this topic.

32  
33 Mr. Edwards: Another consideration for discussion is when the third-party  
34 supervisor does not have the experience working with the trainee/associate that  
35 he/she is hired to work with.

36  
37 Discussion Topic

38 *Are there any thoughts about limiting supervisors in a non-exempt setting to*  
39 *four individual/triadic supervisees?*

40  
41 Darlene York: Staff's interpretation of current law: The supervisor can only  
42 have 3 associates in a private practice setting or a corporation. There is no  
43 limit in an exempt setting. However, they can have up to two people in their  
44 individual hour of supervision, which is now triadic. There is still no limit on how  
45 many they can supervise; so, when they go to their group, there are other

1 supervisors. But there's still no limit because now they are doing two hours of  
2 group. They're able to have up to eight in that group.

3  
4 Ms. Madsen: The supervisor is responsible for those on the signed  
5 responsibility statement.

6  
7 Mr. Wong, NASW-CA: Individual supervision and triadic supervision are very  
8 different types of supervision than group supervision.

9  
10 Ms. Helms: Suggested leaving group supervision silent and removing it from  
11 the proposed language.

12  
13 There were no comments opposing to increase supervision to one-to-four.

14  
15 Ms. Berger: Pointed out that current law states one-to-three for private practice  
16 and professional corporations. This new proposal would subject a ratio to other  
17 certain types of for-profit settings that do not currently have a limit. It might  
18 have some unintended consequences.

19  
20 Ms. Wong: Recommended to request that the Board Chair reconstitute the  
21 Exempt Setting Committee to work on this matter further and carve out the  
22 language and bring it back to the Policy and Advocacy Committee.

23  
24 Discussion Topic

25 *Should registration length be expanded to 8 years? Should subsequent*  
26 *registrants be allowed to work in any setting?*

27  
28 Ms. Connolly: Strongly supports extending to 8 years. However, concerned  
29 about how the language is written in regard to taking additional graduate-level  
30 coursework for those needing a subsequent registration. The language implies  
31 that the associate would have to re-enroll in a graduate program.

32  
33 Mr. Maddox: Believes that coursework can be taken without enrolling in the  
34 MFT program, but it should be researched to ensure that is the case.  
35 Concerned about allowing the associate to practice in any setting after the  
36 initial registration. Allowing "perpetual associates" to work in those settings is a  
37 disincentive to get licensed.

38  
39 Dr. Wietlisbach read a piece of Dr. Ben Caldwell's written comments:

40 *"A greater concern is the requirement for the 15 units of graduate-*  
41 *level coursework." As CSU schools generally do not accept non-*  
42 *matriculating students, associates needing a second registration*  
43 *number would need to find a private university willing to offer this*  
44 *coursework to them. And even if they were able to find such a*  
45 *university, completion of these units requires significant investment in*  
46 *both time and money. At many private universities, graduate courses*

1 *cost \$1,000 or more per unit, and this cost is rising faster than*  
2 *general inflation. The education and testing necessary for a second*  
3 *registration number under this proposal is likely to be greater than*  
4 *\$20,000 for many.*

5  
6 Dr. Wietlisbach: This is very concerning. Is continuing education more  
7 appropriate in this situation? Supports extending the registration to 8 years;  
8 however, it needs to be limited because the intent of the law was not to allow  
9 associates to apply for subsequent registrations in order to continue working  
10 without obtaining licensure.

11  
12 Mr. Maddox: Supports extending the registration to 8 years. Limiting the  
13 number of subsequent registrations is critical so that associates are pushed to  
14 get licensed. Also, limiting their capacity to work in private practice settings  
15 after their initial registration is important because associates who are not  
16 pursuing licensure should not work in independent settings.

17  
18 Mr. Maddox: Suggested leaving the registration at 6 years and limiting the  
19 number of subsequent registrations so that the associate will have 12 years  
20 instead of 18 years of registration.

21  
22 Ms. Connolly: That does not help the people that need a little more time to gain  
23 hours or pass the exam. Suggested considering an 8-year initial registration  
24 and a 4-year subsequent registration.

25  
26 Mr. Sodergren: Subsequent registrations cause a lot of confusion. Suggested  
27 to eliminate subsequent registrations, determine what is an appropriate amount  
28 of time, and have a discussion on what happens after that period. After that,  
29 the associate may need to have current education instead of a subsequent  
30 registration.

31  
32 Ms. Helms: Questions whether the Board can legally do that.

33  
34 Ms. Knight: Suggested surveying other boards.

35  
36 Ms. Berger: Likes the idea of eliminating subsequent registrations. If  
37 eliminated, the Board will not have to be concerned about defining private  
38 practice yet again. Concerned about how the legislature will receive this.  
39 Currently, perpetual associates are employed in settings, mostly exempt  
40 settings. And this is how those settings get Medi-Cal reimbursement, which is  
41 not what it's intended for. There may be workforce issues that need to be  
42 discussed.

43  
44 Mr. Edwards: Eight years is a good number for registration. Supports the idea  
45 of eliminating subsequent registrations.  
46

1 Ms. Blanchard: The additional 2 years above the 6-year registration is  
2 appropriate.

3  
4 Ms. Wong: Recommended that this discussion will be deferred to the Exempt  
5 Setting Committee.

6  
7 Dr. Wietlisbach: Suggested adding an LMFT member to the Exempt Setting  
8 Committee. The subject matter is very technical so it's important to have  
9 licensees on that committee.

10  
11 Discussion Topic

12 *Should the 6-year age of experience hours requirement remain, or should it be*  
13 *extended?*

14  
15 Staff will work on the language and defer this topic to the Exempt Setting  
16 Committee.

17  
18 Discussion Topic

19 *Is 15 semester units of graduate coursework an acceptable amount if a new*  
20 *registration number is needed after 8 years? What specific course topic areas*  
21 *should be covered in order to ensure the registrant remains current in a way*  
22 *that provides for public protection?*

23  
24 Ms. Helms: Suggested that the number of units follow the number of years of  
25 the registration.

26  
27 Staff will work on the language and defer this topic to the Exempt Setting  
28 Committee.

29  
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31 **VI. Discussion and Possible Recommendation for Proposed Rulemaking to**  
32 **Implement Assembly Bill 2138 Substantial Relationship and**  
33 **Rehabilitation Criteria**

34  
35 Ms. Helms provided a summary of AB 2138 and proposed regulations. AB  
36 2138 made significant changes to the Board's enforcement process. It  
37 becomes effective on July 1, 2020.

38  
39 Summary of AB 2138

40 Key provisions are as follows:

- 41  
42 1. Only permits a board to deny a license on grounds that an applicant has  
43 been convicted of a crime or has been subject to formal discipline if either  
44 of the following criteria are met:  
45



- 1                   • The conviction was within 7 years of the date of the application and is  
2                   substantially related to the qualifications, functions, or duties of the  
3                   profession. The 7-year limit does not apply to convictions for a serious  
4                   felony, or for those who must register as a sex offender.  
5  
6                   • The applicant has been subject to formal discipline by a licensing  
7                   board within the past 7 years for professional misconduct that would  
8                   have been cause for disciplinary action by the Board and is  
9                   substantially related to the profession.  
10  
11                  2. Prohibits a board from requiring that an applicant for licensure disclose  
12                  information about his or her criminal history. However, a board is  
13                  permitted to request it for the purpose of determining substantial  
14                  relationship or evidence of rehabilitation. In such case, the applicant must  
15                  be informed that the disclosure is voluntary, and failure to disclose will not  
16                  be a factor in a board's decision to grant or deny an application.  
17  
18                  3. Requires each board to develop criteria to determine whether a crime is  
19                  substantially related to the qualifications, functions, or duties of the  
20                  profession. These criteria will aid the board when considering the denial,  
21                  suspension, or revocation of a license. The criteria must include all of the  
22                  following:  
23                         • The nature and gravity of the offense.  
24                         • The number of years elapsed since the date of the offense.  
25                         • The nature and duties of the profession in which the applicant seeks  
26                         licensure or is licensed.  
27  
28                  4. Prohibits a board from denying a license based on a conviction without  
29                  considering evidence of rehabilitation.  
30  
31                  5. Requires each board to develop criteria to evaluate rehabilitation when  
32                  considering denying, suspending, or revoking a license. A showing of  
33                  rehabilitation shall be considered if the applicant or licensee has  
34                  completed their criminal sentence without a violation of parole or probation  
35                  or if the board finds its criteria for rehabilitation has been met.  
36  
37

### Proposed Regulations

38                  The Board must amend its regulations in order to implement the requirements  
39                  of AB 2138. Currently, the Board defines substantial relationship criteria and  
40                  criteria for rehabilitation. However, AB 2138 requires the criteria to be outlined  
41                  in greater detail.  
42

43                  Key amendments to the regulations are as follows:

- 44                  1. Substantial Relationship Criteria (§1812): Includes professional misconduct  
45                  in the substantial relationship determination.  
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2. Substantial Relationship Criteria (§1812): Includes the nature and gravity of the offense, years elapsed since the offense, and the nature and duties of the profession as criteria for determining whether a crime is substantially related.
  3. Substantial Relationship Criteria (§1812): Adds language that substantially related crimes include, but are not limited to, violations of Chapter 1 of Article 6 of Division 2 of the Business and Professions Code (these provisions cover rebates, refunds, and discounts, and also false advertising) or violations of any of the Board's practice acts.
  4. Criteria for Rehabilitation (§§1813 and 1814): The criteria for rehabilitation for denial of licensure and for suspensions or revocations was expanded upon based on the requirements of AB 2138 and based upon guidance from the DCA Legal Affairs Division.
  5. Uniform Standards Related to Substance Abuse and Disciplinary Guidelines (§1888): The Board's Uniform Standards Related to Substance Abuse and Disciplinary Guidelines are incorporated by reference via §1888 of the regulations. A portion of Uniform Standards need to be updated because they detail the Board's criteria for rehabilitation, which AB 2138 updated.
  6. Uniform Standards Related to Substance Abuse and Disciplinary Guidelines: Page 38 of this document references the Board's criteria for rehabilitation. AB 2138 updated these criteria, and therefore, the criteria listed on this page are outdated. Therefore, the section has been updated to directly reference the criteria as listed in section 1814 of the regulations. A section reference on this page has also been updated.

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As regulations affecting the same text cannot run concurrently, the urgency of the AB 2138 regulations requires that the Board's Enforcement Process Regulation Proposal, which proposed significant changes to the "Uniform Standards Related to Substance Abuse and Disciplinary Guidelines" and had been in DCA's initial review process since July 2017, must be placed on hold.

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7. Required Actions Against Registered Sex Offenders (§1888.1): AB 2138 permits denial of a license for sex offense crimes that require registration pursuant to Penal Code (PC) Section 290(d)(2) or (3). PC §290 outlines sex offense violations by type of offense and length of registration required.

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By specifying PC 290(d)(2) or (3) for sex offense denials, AB 2138 narrowed denials for sex offenses. Therefore, §1888.1 of the regulations must be amended to reflect this.

1 **MOTION:** To direct staff to make any discussed changes and any non-  
2 substantive changes and recommend to the Board for consideration as a  
3 regulatory proposal. Maddox moved; Wong seconded. The motion carried; 4  
4 yea, 0 nay.  
5

6 Roll call vote:

Member	Yea	Nay	Abstain	Absent	Recusal
Betty Connolly	x				
Jonathan Maddox	x				
Dr. Christine Wietlisbach	x				
Christina Wong	x				

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9 **VII. Update on Board-Sponsored Legislation**

10 Ms. Helms provided a brief update on Board-sponsored legislation.

11 Board staff is currently pursuing the following legislative proposals:

12  
13  
14 1. Licensed Portability to California (No Bill Number Assigned at This Time)

15  
16 Staff found an author for this bill. The legislative council is drafting the  
17 finalized language with changes. The bill is expected to be introduced  
18 around February 22<sup>nd</sup> and before the Board in March.

19  
20 2. Psychotherapy Services: Required Notice to Clients (No Bill Number  
21 Assigned at This Time)

22  
23 Staff found an author for this bill. The bill should be introduced by next  
24 week.

25  
26 3. Omnibus Legislation (Senate Business, Professions, and Economic  
27 Development Committee) (No Bill Number Assigned at This Time)

28  
29 This bill has been submitted to the Senate Business and Professions  
30 Committee for consideration.  
31

32  
33 **VIII. Update on Board Rulemaking Proposals**

34 Ms. Berger provided a brief update on Board regulation proposals.

35  
36  
37 1. Enforcement Process

38 This proposal would result in updates to the Board's disciplinary process. It  
39 would also make updates to the Board's "Uniform Standards Related to

1 Substance Abuse and Disciplinary Guidelines,” which are incorporated by  
2 reference into the Board’s regulations.

3  
4 The proposal was approved by the Board at its meeting in February 2017  
5 and began the DCA initial review process in July 2017. This regulation  
6 package is currently on hold due to the passage of AB 2138.  
7

8 2. Examination Rescoring; Application Abandonment; APCC Subsequent  
9 Registration Fee

10 The proposal was approved by the Board at its meeting in November 2017  
11 and began the DCA initial review process in April 2018. It was approved for  
12 filing with OAL on January 11, 2019. Staff is preparing the documents to file  
13 with OAL for publishing to initiate the 45-day public comment period.  
14

15 3. Supervision

16 The proposal was approved by the Board at its meeting in November 2016  
17 and was held aside while awaiting passage of the Board’s supervision  
18 legislation (AB 93). Staff is currently preparing the documents necessary to  
19 begin the DCA initial review process.  
20

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22 **IX. Public Comment for Items Not on the Agenda**

23 None  
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27 **X. Suggestions for Future Agenda Items**

28 None  
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31  
32 **XI. Adjournment**

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34 The Committee adjourned at 12:02 p.m.